Message Text

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TO AMEMBASSY CAIRO IMMEDIATE
INFO AMEMBASSY OTTAWA IMMEDIATE

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EXDIS, TOSEC 131

E.O. 11652: GDS TAGS: SENV, CA

SUBJECT: CANADIAN REQUEST THAT SECRETARY DELIVER REPLY TO CANADIAN NOTE ON WEST COAST TANKER TRAFFIC

- 1. CANADIAN EMBASSY, ON INSTRUCTIONS FROM OTTAWA, HAS ASKED THAT YOU PERSONALLY DELIVER U.S. RESPONSE TO THEIR MARCH 25 NOTE WHEN YOU MEET WITH FOREIGN MINISTER SHARP IN OTTAWA JUNE 18. DOING SO COULD RISK THIS MATTER BEING MADE ISSUE IN CANADIAN ELECTION CAMPAIGN. WE THEREFORE RECOMMEND, AND AMBASSADOR PORTER CONCURS, THAT YOU NOT DO SO, AND THAT NOTE BE DELIVERED IN WASHINGTON.
- 2. BACKGROUND. IN FEBRUARY 20 MEETING ON EVE OF WASHINGTON ENERGY CONFERENCE, FOREIGN MINISTER SHARP GAVE YOU LETTER (A) RECALL,NG HIS BRIEF DISCUSSION WITH YOU IN NEW YORK LAST FALL AND (B) STATING THAT GOC WOULD BE DELIVERING NOTE ON WEST COAST TANKER PROBLEM. CANADIAN EMBASSY DELIVERED NOTE DATED MARCH 25 PROPOSING DISCUSSIONS OF ALTERNATE MEANS OF SUPPLYING CRUDE OIL TO PUGET SOUND REFINERIES AND ENVIRONMENTAL PROTECTION AGREEMENT FOR WEST COAST SIMILAR IN CONCEPT TO GREAT LAKES WATER QUALITY CONFIDENTIAL

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AGREEMENT. OUR PROPOSED RESPONSE HAS FULL INTER-AGENCY

CLEARANCE AND WAS SCHEDULED FOR DELIVERY JUNE 6 AT BUREAU LEVEL TO CANADIAN EMBASSY. PROPOSED RESPONSE POINTS OUT MARINE SAFEGUARD PROVISIONS IN ALASKA PIPELINE LEGISLATION AND AGREES TO DISCUSSIONS CONCERNING VESSEL TRAFFIC

MANAGEMENT, LIABILITY AND COMPENSATION FOR DAMAGES, AND TECHNICAL RESEARCH AND MONITORING PROGRAMS, AS WELL AS DISCUSSIONS OF "PRACTICABLE AND FINANCIALLY SOUND" ALTERNATE WAYS OF SUPPLYING CRUDE OIL TO PUGET SOUND REFINERIES. PROPOSED RESPONSE NEITHER ACCEPTS NOR REJECTS IDEA OF OVER-ALL AGREEMENT ON WEST COAST ENVIRONMENTAL PROTECTION AGREEMENT.

- 3. WHEN CANADIAN EMBASSY DCM MCKINNEY CALLED JUNE 6
 TO RECEIVE OUR REPLY, HE PRESENTED A "CLARIFICATION"
 INTENDED TO DISPEL IMPRESSION, TO WHICH PRESS STORIES
 ON MARCH 25 NOTE HAD REFERRED, THAT GOC DESIRED WATER
 QUALITY STANDARDS LIKE THOSE IN GREAT LAKES AGREEMENT
 TO BE APPLIED TO WEST COAST WATERS. INSTEAD, DCM
 EXPLAINED, GOC WISHED ONLY TO OPEN DETAILED DISCUSSIONS LEADING TO SERIES OF AGREEMENTS OVER COURSE
 OF TWO TO THREE YEARS. MCKINNEY ASKED THAT WE DELAY
 DELIVERY OUR RESPONSE UNTIL WE COULD CONSIDER THIS
 "CLARIFICATION".
- 4. OUR READING OF "CLARIFICATION" LED US TO BELIEVE THAT REPLY WE HAD PREPARED WAS STILL APPROPRIATE. AFTER READING OUR PROPOSED REPLY, MCKINNEY AGREED WITH THIS VIEW, BUT ASKED FOR TIME TO SOUND OUT OTTAWA. WE THEREFORE AGREED TO DELAY DELIVERY OF REPLY FOR A FEW DAYS. ON JUNE 10 MCKINNEY CAME IN TO SAY THAT OTTAWA WAS INDEED GRATIFIED BY POSITIVE NATURE OUR PROPOSED RESPONSE, AND ON INSTRUCTIONS CONVEYED SUGGESTION THAT SECRETARY DELIVER IT TO SHARP DURING THEIR BREAKFAST MEETING IN OTTAWA SCHEDULED FOR JUNE 18.
- 5. MCKINNEY POINTED OUT WEST COAST TANKER TRAFFIC PROBLEM HAD FIGURED IN SHARP'S MEETING WITH SECRETARY SEPTEMBER 25 AT UNGA AND AGAIN IN WASHINGTON CONFIDENTIAL

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FEBRUARY 10; THIS CIRCUMSTANCE AND IMPORTANCE OF MATTER ON US-CANADIAN BILATERAL AGENDA MADE IT AN APPROPRIATE SUBJECT FOR EXCHANGE AT MINISTERIAL LEVEL. MCKINNEY ALSO NOTED THAT THIS AND OTHER BILATERAL MATTERS WOULD PROBABLY BE RAISED AT SECRETARY'S PRESS CONFERENCE AT END OF MINISTERIAL. IF DELIVERY OF REPLY BY SECRETARY SHOULD-PROVE NOT FEASIBLE, MCKINNEY-ASKED FOR-TWO-DAY NOTICE TO

PERMIT INFORMING CANADIAN CABINET (WHOSE MEMBERS NOW OUT ON CAMPAIGN HUSTINGS) THAT NOTE WOULD BE DELIVERED IN NORMAL FASHION IN WASHINGTON.

6. ANALYSIS. WE ARE, OF COURSE, GLAD ABOUT POSITIVE REACTION TO OUR PROPOSED RESPONSE TO THEIR

MARCH 25 NOTE, WHICH INDICATES CANADIANS MAY NOW BE PERSUADED THAT WE SINCERELY SHARE THEIR CONCERNS ABOUT ENVIRONMENTAL HAZARDS OF WEST COAST TANKER TRAFFIC. WE SEE FOLLOWING ARGUMENTS FOR AND AGAINST DELIVERY TO SHARP BY SECRETARY OF OUR RESPONSE.

PRO -- IT WOULD CENTER PUBLIC ATTENTION ON OUR POSITIVE RESPONSE TO THIS IMPORTANT CANADIAN CONCERN.

-- IT WOULD ENGENDER GRATITUDE OF SHARP AND GOC FOR THIS DEMONSTRATION OF THEIR SUCCESS IN HANDLING MATTER WITH US.

CON -- IT WOULD BE ADDITIONAL ITEM ON SECRETARY'S ALREADY CROWDED SCHEDULE.

- -- IT COULD LEAD TO CHARGES THAT THE US WAS LETTING ITSELF BE USED BY SHARP AND GOC FOR PARTISAN PURPOSES IN CURRENT CANADIAN ELECTION CAMPAIGN.
- 7. RECOMMENDATION. THAT YOU AUTHORIZE US TO DELIVER NOTE IN WASHINGTON, BECAUSE RISK OF ITS BEING MADE AN ISSUE IN CANADIAN ELECTION CAMPAIGN WOULD THEREBY BE MINIMIZED. IF SUBJECT THEN ARISES AT JUNE 18 BREAKFAST MEETING, YOU COULD SIMPLY SAY CONFIDENTIAL

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YOU ARE FULLY INFORMED OF OUR REPLY AND, OF COURSE, IT HAS YOUR APPROVAL.

- 8. WILL TRANSMIT TEXTS OF CANADIAN NOTE AND PROPOSED U.S. RESPONSE IF YOU SO DESIRE.
- 9. REQUEST INSTRUCTIONS.

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